



14<sup>th</sup> July, 2023

TL2023/0714/1A

Chief Secretary,  
Gilgit Baltistan.

**Sub: Complaint Against Allegation of Violation of PPRA Rules 2004 in Gilgit Development Authority (GDA), Gilgit-Baltistan Tender for "Installation of Speed Breakers/ Jumpers, Minor Improvement & Repair Work and Procurement of Office Equipment"**

**&  
Tender for "Uplifting & Providing Missing Facilities of Gems & Handicrafts Market Chinar Bagh, Gilgit, Façade/ Art Work & Improvement of Existing Footpaths/ Drains & Construction of Walking/ Hiking Track" by GDA, Gilgit Baltistan.**

Dear Sir,

Transparency International Pakistan has received a complaint on the allegation of violation of PPRA Rules 2004 in Tender for "Installation of Speed Breakers/ Jumpers, Minor Improvement & Repair Work and Procurement of Office Equipment" and Tender for "Uplifting & Providing Missing Facilities of Gems & Handicrafts Market Chinar Bagh, Gilgit, Façade/ Art Work & Improvement of Existing Footpaths/ Drains & Construction of Walking/ Hiking Track" by GDA, Gilgit Baltistan.

The complainant has made the following allegations;

That;

1. The tender for "Installation of Speed Breakers/ Jumpers, Minor Improvement & Repair Work and Procurement of Office Equipment" was published dated 15-06-23 submission/ opening 05-07-23 (**Annex-A**).
2. The tender for "Uplifting & Providing Missing Facilities of Gems & Handicrafts Market Chinar Bagh, Gilgit, Façade/ Art Work & Improvement of Existing Footpaths/ Drains & Construction of Walking/ Hiking Track" was published dated 14-06-23 submission/opening 06-07-23 (**Annex-B**).
3. The above tenders were advertised through PPRA website before Eid-ul-Adha 2023 on 15-06-23 and 16-06-23 respectively.
4. Later on, corrigendum was issued, and the dates were extended to 12-07-23 and 13-07-23 respectively (**Annex-C**).
5. The office of Gilgit Development Authority (GDA) has consistently denied providing the tender documents to the bidders in violation of PPRA Rules 2004.
6. For some work schemes such as "Minor Improvement & Repair Work at City Area, Gilgit" and "Procurement of office equipment for GDA", tender documents have only been issued to the selected contractors. There are serious allegations that the above two works have already been issued to the contractors prior to bid opening and without healthy competition.

**Transparency International Pakistan Comments**

Transparency International Pakistan has reviewed the allegations of the complaint, prima facie the allegations seem correct. Following are TI Pakistan comments;

1. The non-issuance of tender documents to all bidders, in general, and issuing to favored bidders is a violation of PPRA Rules 2004, Rule No. 23.

The Rule is quoted below for your reference;



**PPRA Rule 23: Bidding documents.-**

(1) Procuring agencies shall formulate precise and unambiguous bidding documents that shall be made available to the bidders immediately after the publication of the invitation to bid.

(2) For competitive bidding, whether open or limited, the bidding documents shall include the following, namely:- (a) invitation to bid; (b) instructions to bidders; (c) form of bid; (d) form of contract; (e) general or special conditions of contract; (f) specifications and drawings or performance criteria (where applicable); (g) list of goods or bill of quantities (where applicable); (h) delivery time or completion schedule; (i) qualification criteria (where applicable); (j) bid evaluation criteria; (k) format of all securities required (where applicable); (l) details of standards (if any) that are to be used in assessing the quality of goods, works or services specified; and (m) any other detail not inconsistent with these rules that the procuring agency may deem necessary.

(3) Any information, that becomes necessary for bidding or for bid evaluation, after the invitation to bid or issue of the bidding documents to the prospective bidders, shall be provided in a timely manner and on equal opportunity basis. Where notification of such change, addition, modification or deletion becomes essential, such notification shall be made in a manner similar to the original advertisement.

(5) The procuring agency shall provide a set of bidding documents to any supplier or contractor, on request and subject to payment of price, if any.

*Explanation.- For the purpose of this sub-rule price means the cost of printing and providing the documents only.*

2. The unjustified awarding of tender/ tenders to specific bidders on the basis of favoritism is a violation of PPRA Rules 2004, 'General Provisions', "f" (ii) and (iii);

Quoted below for your reference;

(f) "corrupt and fraudulent practices" in respect of procurement process, shall be either one or any combination of the practices including,-

(ii) "collusive practices" which means any arrangement between two or more parties to the procurement process designed to stifle open competition for any wrongful gain, and to establish prices at artificial, non-competitive levels;

(iii) "corrupt practices" which means the offering, giving, receiving or soliciting, directly or indirectly, of anything of value to influence the acts of another party for wrongful gain;

3. Any breach of PPRA Rules 2004, will be termed as mis-procurement under PPRA Rule No. 50.

Quoted below for your reference;

*Mis-procurement.- Any unauthorized breach of these rules shall amount to mis-procurement.*

**Transparency International Pakistan Recommendations**

Transparency International Pakistan requests the Chief Secretary Gilgit Baltistan to examine the allegations of the complaint in light of PPRA Rules and if found correct, notify the concerned department to re-advertise the tender in accordance with PPRA Rules 2004. The serious allegations of collusion and favoritism must be investigated to hold all those responsible for any violation, accountable.



TI Pakistan is striving for across the board application of **Rule of Law**, which is the only way to stop corruption and achieve zero tolerance against Corruption.

With Regards,  


(Advocate Daniyal Muzaffar)  
Trustee/Legal Advisor  
Transparency International Pakistan

Copies forwarded for the information with request to take action under their mandate to:

1. Chief Minister, Government of Gilgit Baltistan, Gilgit- Baltistan.
2. Deputy Director (Works), Gilgit Development Authority (GDA), Gilgit- Baltistan.
3. Chairman, Prime Minister Inspection Commission, PMIC, Islamabad.
4. DG, NAB, Islamabad.
5. Managing Director, Public Procurement Regulatory Authority, Islamabad.
6. Chief Justice, Supreme Appellate Court, GB.

**Note:**

This is to clarify that Transparency International Pakistan is not a complainant, it acts as a whistleblower and operate under Article 19-A, of the Constitution of Pakistan which gives the right to public to know how government is being run by public officers. Article 19-A makes the right to access of information pertaining to a public authority a fundamental right, Justice Syed Mansoor Ali Shah in his landmark judgment in case of Ataullah Malik v. Federation of Pakistan includes following order.

Right to information is another corrective tool which allows public access to the working and decision making of the public authorities. It opens the working of public administration to public scrutiny. This necessitates transparent and structured exercise of discretion by the public functionaries. Article 19-A empowers the civil society of this country to seek information from public institutions and hold them answerable. PLD 2010 Lahore 605.



GOVERNMENT OF GILGIT-BALTISTAN  
GILGIT DEVELOPMENT AUTHORITY (GDA)

Bid Reference No. No.GDA-TECH-4(64)/2023

Date:15-06-2023




INVITATION FOR BIDS

Gilgit Development Authority (GDA), Gilgit-Baltistan, (The "Employer") invites sealed tenders on single stage one envelope (SSOE) procedure for the following works from the eligible firms/contractors licensed by Pakistan Engineering Council valid for financial year 2022-23 on the date & time mentioned against below.

S#	Name of Work	Estimated Cost (Million)	Bid Security @ 3% (Million)	Tender Document Fee	Date & Time for Submission of Bids	Date & Time for opening of Bids
1	Installation of Speed Breakers / Jumpers in Gilgit City.	3.000	0.090	2000/-	05 <sup>th</sup> July, 2023 11:00 AM	05 <sup>th</sup> July, 2023 11:30 AM
2	Minor improvement & Repair Work at City Area Gilgit.	1.526	0.046	1500/-	05 <sup>th</sup> July, 2023 12:00 PM	05 <sup>th</sup> July, 2023 12:30 PM
3	Procurement of Office equipment for GDA.	1.810	0.055	1500/-	05 <sup>th</sup> July, 2023 01:00 PM	05 <sup>th</sup> July, 2023 01:30 PM

1. Bidder may obtain further information and bidding documents from the office of the Employer located at Gilgit Development Authority (GDA), Chinar Bagh, River View Road, Gilgit-Pakistan by providing original CNIC in person.
2. A complete set of Bidding Documents may be purchased by interested bidders on submission of a written application to the above office during office hours (08: AM to 04: PM) by 04-07-2023 upon payment of a non-refundable fee mentioned against each work.
3. All bids must be accompanied by a Bid Security mentioned against the work, from any scheduled Bank of Pakistan.
4. Conditional bids will not be accepted.
5. Unbalanced quoted rates will be dealt as per rule/policy mentioned in bidding document.
6. The completed bids must be delivered to the Office of the Employer at Deputy Director (Works), Gilgit Development Authority (GDA), Chinar Bagh, River View Road, Gilgit-Pakistan at or before the Date and time mentioned against each work.
7. The Authority reserves the right to reject any or all applications as per PPRA Rules

  
ENGR. MAZIAR SOHAIL KHAN  
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GOVERNMENT OF Gilgit-BALTISTAN  
GILGIT DEVELOPMENT AUTHORITY (GDA)



Bid Reference: No.GDA-TECH-1(64)/2022  
Date:14-06-2023

INVITATION FOR BIDS



Gilgit Development Authority (GDA), Gilgit-Baltistan, (The "Employer") invites sealed tenders on single stage one envelopes (SSO1) procedure for the following works from the eligible firms/contractors licensed by Pakistan Engineering Council's and for Financial Year 2022-23 on the date & time mentioned against below.

S#	Name of Work	Estimated Cost (Million)	Bid Security @ 3% (Million)	Tender Document Fee	Date & Time for Submission of Bids	Date & Time for opening of Bids
1	Uplifting & Providing missing facilities of Gens & Handicrafts Market Chinar Bazar Gilgit.	5.792	0.174	4000/-	06 <sup>th</sup> July, 2023 11:00 AM	06 <sup>th</sup> July, 2023 11:30 AM
2	Facade/ Art work & Improvement of existing Footpaths/ Drains Froms Benazir Chowk to HQ PWD Gilgit.	10.555	0.317	4000/-	06 <sup>th</sup> July, 2023 12:00 PM	06 <sup>th</sup> July, 2023 12:30 PM
3	Construction of Walking Hiking Track from KIU to Mountain Top via Skyline & Sui Northern Plant to Natural Rock Area with Parking.	24.072	0.722	5000/-	06 <sup>th</sup> July, 2023 01:00 PM	06 <sup>th</sup> July, 2023 01:30 PM

1. Bidder may obtain further information and bidding documents from the office of the Employer located at Gilgit Development Authority (GDA), Chinar Bazar, River View Road, Gilgit- Pakistan by providing original CNIC in person.
2. A complete set of Bidding Documents may be purchased by interested bidders on submission of a written application to the above office during office hours (08: AM to 04: PM) by 05-07-2023 upon payment of a non-refundable fee mentioned against each work.
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GOVERNMENT OF GILGIT-BALTISTAN  
GILGIT DEVELOPMENT AUTHORITY



Date: 03-07-2023

Bid Reference. No.GDA-TECH-4(64)/2022

**CORRIGENDUM**

1. Reference to this Authority's advertisement published on print media and PPRA website vide TS513653E dated 19/06/2023 for the projects listed below.
  - i. Installation of Speed Breakers / Jumpers in Gilgit City.
  - ii. Minor improvement & Repair Work at City Area Gilgit.
  - iii. Procurement of Office equipment for GDA.
2. The last Date for submission of Bids and opening of Bids has been Re-Scheduled on 12<sup>th</sup> July, 2023 due to some technical reasons.
3. Bidding documents can be obtained from office of the undersigned till 11<sup>th</sup> July, 2023.
4. Other terms & conditions will remain unchanged.
5. This Authority reserves the right to reject any or all applications as per PPRA Rules.

  
ENGR. MAZHAR SOHAIL KHAN  
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GOVERNMENT OF GILGIT-BALTISTAN  
GILGIT DEVELOPMENT AUTHORITY




Date: 03-07-2023

Bid Reference. No.GDA-TECH-4(64)/2022

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1. Reference to this Authority's advertisement published on print media and PPRA website vide TS513652E dated 19/06/2023 for the projects listed below.
  - i. Uplifting & providing missing facilities of Gems & Handicrafts Market Chinar Bagh Gilgit.
  - ii. Façade / Art work & Improvement of existing Footpaths/ Drains from Benazir Chowk to HQ PWD Gilgit.
  - iii. Construction of Walking/Hiking Track from KIU to Mountain Top via Skyline & Sui Northern Plant to Natural Rock Area with Parking.
2. The last Date for submission of Bids and opening of Bids has been Re-Scheduled on 13<sup>th</sup> July, 2023 due to some technical reasons.
3. Bidding documents can be obtained from office of the undersigned till 12<sup>th</sup> July, 2023.
4. Other terms & conditions will remain unchanged.
5. This Authority reserves the right to reject any or all applications as per PPRA Rules.

  
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